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# Background

As part of Cardiff's Local Development Plan (LDP) 2006-2026, a number of key strategic sites to deliver 41,100 new dwellings in Cardiff were agreed. The Council's Education Infrastructure Plan, included in the Deposit LDP in 2013, highlights planned investment / development proposals and identifies future infrastructure requirements based on Cardiff's projected level and distribution of growth. In addition S106 monies can be sought from developers for education if obligations meet the following criteria:

- Necessary to make the development acceptable in planning terms
- Directly related to the development; and
- Fairly and reasonably related in case and kind to the development

## **Proposals**

- Increase the number of primary school places at Pentyrch Primary School from 140 places to 210 places.
- Extend the age range of the school from 4-11 to 3-11 by establishing nursery provision at the school to allow for 48 part-time places.

# Methodology

- Publication of a Consultation Document on the Council website.
- Distribution of a letter to parents of all pupils due to start in the reception year in September 2023, outlining the proposal and giving details of how to access the Consultation Document online.
- A communication campaign via social media.
- Offer of Online drop in sessions where officers were available to answer questions.
- A consultation response slip for return by post or e-mail, attached to the consultation document.
- An online response form at <a href="www.cardiff.gov.uk/admissionarrangements">www.cardiff.gov.uk/admissionarrangements</a>.
- Online public consultation meeting for people to learn more and share their views.

# Responses

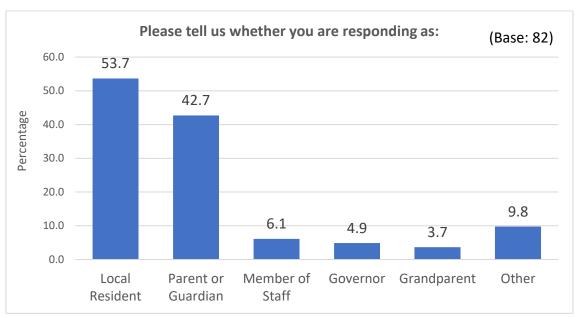
There were 82 responses received to the consultation

There were 3 emails received in relation to the consultation, these can be viewed in Appendix A.

# THE PROPOSED EXPANSION OF PENTYRCH PRIMARY SCHOOL & ESTABLISHMENT OF NURSERY PROVISION AT THE SCHOOL - RESEARCH FINDINGS

### Please tell us whether you are responding as:

Over a half (53.7%) of responses to the survey were from Local Residents, this was followed by around two in five (42.7%) that came from a Parent or Guardian.



N.B. Percentages do not sum to 100% as respondents could select more than one option

#### Please confirm which school/s you are affiliated with:

From the table below it's evident that around three in five (58.5%) respondents to the survey had no affiliation with the school/s in Pentyrch.

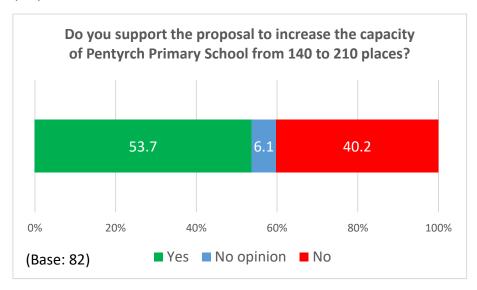
	No.	%
School Affiliation	34	41.5
No School Affiliation	48	58.5
Total Respondents	82	100.0

	No.	%
Pentyrch	4	11.8
Pentyrch Nursery	6	17.6
Pentyrch Primary School	24	70.6
Other	2	5.9
Total Respondents	34	-

N.B. Percentages do not sum to 100% as respondents could identify more than one school

Do you support the proposal to increase the capacity of Pentyrch Primary School from 140 to 210 places?

Just over a half (53.7%) of respondents support the proposal, whilst two in five (40.2%) were against the proposal.



When viewed by respondents that are affiliated to a school in Pentyrch, agreement with the proposal rises to over two in three (67.6%) responses. A half (50.0%) of respondents that are not affiliated to a school did not support the proposal, this is 9.8 percentage points higher than that of the overall findings and 23.5 percentage points higher than that of the findings from the respondents that are affiliated to a school.

	School Affiliation	No School Affiliation
Yes	67.6	43.8
No opinion	5.9	6.3
No	26.5	50.0
Base	34	48

When viewed by the 24 respondents that were directly affiliated with Pentyrch Primary School, agreement with the proposal rises to 87.5%.

# Please explain why:

Respondents were given the opportunity to explain their reasoning for supporting / not supporting the proposal, all valid comments were then grouped into themes. These themes along with example comments can be viewed below / overleaf:

Theme	No.	%	<b>Example Comments</b>
Will support the needs of the community	26	41.9	<ul> <li>A clear need to provide nursery provision in support the growing needs of the community. Original school places were 210, so again to support the needs of a growing, yet established community.</li> <li>I support the expansion of Pentyrch Primary as this would retain a school within Pentyrch to serve the local community. This is important to my family as we are looking to send our new baby to Pentyrch Primary when they reach admittance age.</li> <li>Good for local community &amp; families, allows for children to get into school nursery earlier than they currently do.</li> <li>To provide the best possible facility and resources for the children in Pentyrch, the teachers at the school and support the long-term sustainability and success of the school.</li> </ul>
General agreement with the proposal	5	8.1	<ul> <li>Provided the council is supporting the finance of all single form entry schools.</li> </ul>
Convenience	3	4.8	Because it would be more convenient for my children to attend a nursery locally.
No Opinion	2	3.2	<ul> <li>Need to see a proposal for the building. In Council's own estimate the building is not adequate, are the plans to build a new school? What about the proposed new schools to be built on the Llantrisant Rd? Pentyrch school would then be left with surplus space and staff.</li> </ul>

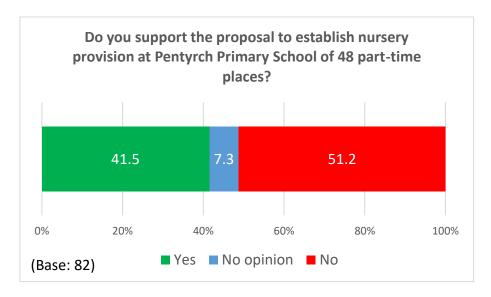
Concerns around traffic / parking	16	25.8	<ul> <li>I'm concerned about the increase in traffic and the safety of the children with so many more vehicles in the village.</li> <li>So much traffic on Bronllwyn, it is total chaos and very dangerous at drop off and pick-ups.</li> <li>Parking outside school is already a hazard, making it impossible for cars to pass through the main road through the village.</li> </ul>
Generally against the proposal	7	11.3	<ul> <li>There is absolutely no need at the current time.         The NOR in primaries are at the lowest level for years. Why would you?         I don't think it's fair getting rid of 8entyrch nursery     </li> </ul>
Already exists / waste of money	6	9.7	<ul> <li>Pentyrch already has a very accomplished nursery in which children can start from a younger age, 8entyrch nursery has been a massive part of village for over 40 years, there is no need to spend money building a new nursery when then money would we best spent elsewhere in the community.</li> <li>Yes, but not the nursery. Why waste money making something that already exists and provides a better service than you plan to offer.</li> </ul>
<b>Total Respondents</b>	62	-	

N.B. Percentages do not sum 100% because respondents' opinions could fall into multiple themes

Do you support the proposal to establish nursery provision at Pentyrch Primary School of 48 part-time places?

Around two in five (41.5%) respondents support the proposal, whilst over a half (51.2%) were against the proposal.

Appendix 7 - Summary analysis of responses:
Proposed Expansion of Pentyrch Primary School & Establishment of Nursery Provision



Disagreement with the proposal varied by 12.2 percentage points when viewed by respondents that are / are not affiliated with a school in Pentyrch (44.1% and 56.3% respectively)

	School Affiliation	No School Affiliation
Yes	44.1	39.6
No opinion	11.8	4.2
No	44.1	56.3
Base	34	48

When viewed by the 24 respondents that were directly affiliated with Pentyrch Primary School, agreement with the proposal rises to 54.2%.

#### Please explain why:

Respondents were given the opportunity to explain their reasoning for supporting / not supporting the proposal, all valid comments were then grouped into themes. These themes along with example comments can be viewed below / overleaf:

Theme	No.	% Example Comments	
Will support the needs of the community	16	26.2	<ul> <li>The nurseries that feed to pentyrch primary school aren't built on-site meaning that we never know how well certain children have been getting on. It will be easier for parents who have children in both school and nursery.</li> <li>Minimal provision currently for local residents.</li> </ul>

			<ul> <li>The current nursery provision is not up to the stand of other local nurseries attached to other primary schools. It would be good for continuity and settling in of new pupils with formally qualified staff.</li> </ul>
General agreement with the proposal	5	8.2	We might make use of the proposed nursery.
No Opinion	2	3.3	<ul> <li>Again on what basis and what so the proposal in regard to interface with current nursery provision and then staffing (TUPE apply etc).</li> </ul>
Already exists / waste of money / Job losses	28	45.9	<ul> <li>Pentyrch Nursery has been part of our village for over 40 years, providing excellent care. Why is this much-loved business not being supported instead of spending thousands on a new nursery?     Pentyrch Nursery is also a vital income for our village hall which I fear may be lost without it, robbing our village of yet another vital amenity. I object strongly to the new nursery.</li> <li>Current provision supply this to a high standard.</li> <li>A nursery provision within the school would take away the brilliant nursery that Pentyrch already have. It would be detrimental to the village to lose this nursery as they cater for children from 2 years and on a part time basis.</li> <li>Because it compromises the existing nursery in the village leading to job losses.</li> </ul>
Generally against the proposal	9	14.8	<ul> <li>Nursery places at nearby schools have been reduced, creating budgetary pressures. There is no demand for additional places, and when there is, those places should be reallocated to existing provisions.</li> <li>Part time don't suit most parents and they need consistency.</li> </ul>

Concerns around traffic / parking	6	9.8	<ul> <li>Concerned about parking.</li> <li>Nursery already in place, increased traffic, pollution.</li> </ul>
<b>Total Respondents</b>	61	-	

N.B. Percentages do not sum 100% because respondents' opinions could fall into multiple themes

### Are there any changes you think could improve these proposals?

Respondents were invited to highlight any changes they feel could improve the proposals. All valid comments were then grouped into themes, these themes along with example comments can be viewed below / overleaf:

Theme	No.	%	Example Comments
Traffic / parking concerns	14	29.8	<ul> <li>Infrastructure needs to be properly considered.         Parking and traffic outside the school is already a problem.     </li> <li>Parking and traffic need serious consideration. The village is already bursting at the seams and suffers with speeding traffic, lack of safe parking and too many cars when school is in session. This will only get worse when new places are given and start a new issue at lunchtimes for nursery end/start session.</li> <li>Parking and congestion is an issue around the school which would be heightened with more children and nursery places. With the amount of space on site, providing parking for staff as a minimum would be beneficial.</li> <li>Sort out parking issues.</li> </ul>

Generally against the proposals	13	27.7	<ul> <li>Not allowing the proposals to continue.</li> <li>No this proposal offers no benefit for the residents of Pentyrch.</li> <li>Yes. Scrap them. Pentyrch doesn't even need a primary school, let alone 210 places and a nursery. The whole idea is contrary to the LDP anyway.</li> </ul>
Support for current nursery	7	14.9	<ul> <li>Keep the nursery in the village hall as it has been for 40 years.</li> <li>Invest in the current nursery.</li> </ul>
No Nursery Provision	5	10.6	<ul> <li>No Nursery at the school.</li> <li>Removing the proposal for nursery provision.</li> </ul>
General agreement with the proposals	2	4.3	<ul> <li>A new building on the current site would be amazing. Demountable are still in use which were in use during the 80's.</li> </ul>
More / Improved Active Travel Infrastructure	2	4.3	<ul> <li>Separate cycle lanes and a way to walk safely between the new housing developments and the school.</li> </ul>
Welsh Language provision	2	4.3	<ul> <li>Improve parking provision and Welsh language provision.</li> </ul>
Misc.	7	14.9	<ul> <li>Mandatory use of public transport to access the school from outside the village but no such route exists currently.</li> <li>Increased wrap around care particularly after school. It's an area of weakness that needs to be addressed if you want to attract more children to the school.</li> </ul>
Total Respondents	47		

N.B. Percentages do not sum 100% because respondents' opinions could fall into multiple themes

#### Are there any alternative options you would like to suggest?

Respondents were then given the opportunity to suggest any alternative options they had in relation to the proposals. All valid comments were then grouped into themes. These themes along with example comments can be viewed below / overleaf:

Theme	No.	%	Example Comments		
Already exists	16	41.0	<ul> <li>Help support the established nursery already in place that offers more flexibility to parents and is rich in experience.</li> <li>Yes, leave the school and nursery provision alone as it is perfectly adequate for the needs of the village.</li> <li>I'm not sure why a nursery is required as it will put the existing nursery out of business.</li> <li>Invest in modernising the existing school buildings, and continue supporting the school in improving their performance to ensure this can be carried forward and sustained. To cater for pupils coming from new housing developments, ensure they have their own purpose-built provision that will not swamp our village with even more cars.</li> </ul>		
Generally against the proposals	5	12.8	Don't add a nursery.		
Location suggestions	5	12.8	Build the school on Llantrisant road development as detailed in plans.		
Traffic / parking	5	12.8	Staff/visitor parking.		
Use the money to support local businesses	2	5.1	<ul> <li>Support the existing business in the village before wasting thousands on a new facility.</li> </ul>		

Misc.	8	20.5	<ul> <li>Welsh speaking staff.</li> <li>No alternatives just consideration given to points already mentioned.</li> </ul>
<b>Total Respondents</b>	<b>3</b> 9	-	

N.B. Percentages do not sum 100% because respondents' opinions could fall into multiple themes

#### Do you have any other comments?

Respondents had the chance to leave any other comments they had in relation to the proposals. All valid comments were then grouped into themes. These themes along with example comments can be viewed below / overleaf:

Theme	No.	%	Example Comments		
Negative impact on the village	9	28.1	<ul> <li>Our village life needs to be preserved and the council need to look outside the box when considering new provisions.</li> <li>Consider the wider impact of withdrawing a good nursery forma building built to serve the community.</li> <li>I feel to take away the nursery from the village Hall will have a huge impact on the community as a whole, as the hall relies heavily on the rental income from the nursery. The hall provides a very safe environment for the children, with easy access and large car park.</li> </ul>		
Traffic / Parking concerns	8	25.0	<ul> <li>I have real concerns for the impact on traffic in the area. Bronllwyn cannot currently cope with the level of traffic at peak times, and I would query where the additional cars bringing the extra children will park. In addition, there absolutely needs to be a traffic light crossing on the corner of Bronllwyn and the road with the village shops.</li> <li>Too much traffic. Dangerous.</li> <li>Put the nursery next to the school but provide education for 2 year olds as well.</li> </ul>		

			Make it a council run nursery. 3-4 year olds could split there time between the school and nursery. The village can't take anymore cars the proposal needs to look at parking before anything is agreed.
General support with the proposals	4	12.5	<ul> <li>I strongly support the proposal and any concerns raised in the community regarding traffic, current Nursery provision in the village are all workable to ensure the best possible outcome for all parties.</li> </ul>
Generally against the proposals	4	12.5	Plasdwr should not have been built without the relevant infrastructure in place.
More information required	3	9.4	It would be good to know how the capacity will be achieved - type of building the additional classrooms will be housed. Will it be dual intake? Will it be dual classes immediately or from reception class onwards and therefore increasing capacity over 6 or so years. Why is the nursery proposal only part time? More details of the nursery plans would be greatly received.
Misc.	5	15.6	I hope that the school will employ an experienced nursery teacher to run in with supportive teaching assistants.
Total Respondents	32	-	

N.B. Percentages do not sum 100% because respondents' opinions could fall into multiple themes

#### About You

Please provide your postcode below to allow us to more accurately pinpoint respondents' views and needs by area:-

	No.	%
Pentyrch	53	89.8
Creigiau / St. Fagans	2	3.4
Other Electoral Ward	4	6.8
Total Respondents	59	100.0

### What was your age on your last birthday?

	No.	%
25-34	11	13.6
35-44	39	48.1
45-54	16	19.8
55-64	7	8.6
65-74	5	6.2
Other age group	1	1.2
Prefer not to say	2	2.5
<b>Total Respondents</b>	81	100.0

#### Are you...?

	No.	%
Female	62	77.5
Male	16	20.0
Prefer not to say	2	2.5
<b>Total Respondents</b>	80	100.0

### Do you identify as a disabled person?

	No.	%
Yes	4	5.0
No	73	91.3
Prefer not to say	3	3.8
Total Respondents	80	100.0

# Please tick any of the following that apply to you:

Eight people identified a health condition that applied to themselves, these can be viewed below:

#### Mental health difficulties

- Deaf/ Deafened/ Hard of hearing
- Learning impairment / difficulties
- Mobility impairment
- Long-standing illness or health condition (e.g. cancer, diabetes, or asthma)

### What is your ethnic group?

Where the term 'British' is used, this refers to any of the four home nations of Wales, England, Northern Ireland and Scotland, or any combination of these.

	No.	%
White - Welsh/English/Scottish/Northern Irish/British	76	93.8
Other	1	1.2
Prefer not to say	4	4.9
Total Respondents	81	100.0

# APPENDIX A – EMAILS RECEIVED

#### **Pentyrch Primary School Governing Body**

After careful review of the consultation document, the public meeting, and subsequent briefings the governing body is delighted to support the proposals.

The expansion of the school will provide security for the future and ensure that we are able to continue delivering an excellent standard of education in the local community. The nursery provision means that children will get the best possible start to their life in education and the school community will continue to grow.

The current pupils are excited about the plans and can't wait to make more friends.

At this stage we would like to raise a few items for consideration based on feedback from the local community, teachers and the children.

- 1. The impact of the increased number of pupils on local traffic and parking will need to be carefully managed.
- 2. The impact on the existing nursery will need to be considered and managed.
- 3. The KS2 classrooms need to be fit for purpose.
- 4. There needs to be enough classrooms for single year groups.
- 5. The hall needs to be big enough to accommodate the new pupil numbers.
- 6. The staff facilities also need to be adequate.
- 7. The impact on current pupils caused by the building works will need to be minimised.

We look forward to working with the development team to deliver this project.

#### **Pentyrch Community Council**

PCC supports improved facilities in its communities and understands the need for Pentyrch Primary School to remain sustainable.

PCC does have concerns arising from the proposed expansion of PPS:

- 1. The proposed 50% increase in pupil numbers will greatly increase the traffic and parking on Bronllwyn whether the extra pupils arrive by school bus or private car.
- 2. Bronllwyn traffic flow is already significantly affected at school drop-off and pick-up time. It is a bus route.
- 3. Safety for all users is a major concern for PCC and asks that robust plans be drawn up to minimise risk for more pupils, parents and school staff
- 4. The existing nursery based in Pentyrch Village Hall has been an important part of the community for some 40 years. PCC is pleased to see that support for this nursery is part of the consultation plan. We note that the new nursery may not be in the final plan.
- 5. PCC considers the sustainability of Pentyrch as a community an important element of this consultation. The school is clearly a key part of the community and the existing nursery plays its own key role.
- 6. Pentyrch Village Hall is another vital part of the local community and the existing nursery contributes a significant proportion of its income.
- 7. It is essential that any new nursery's effect on the wider community's sustainability be properly considered.

#### **Pentyrch Nursery School**

1. Do you support the proposal to increase the capacity of Pentyrch Primary School from 140 to 210 places?

NO

#### Please explain why

As a nursery we always advocate for any measures that we believe will benefit the children of Pentyrch but feel this proposal would be detrimental to the village as a whole and as such we will be objecting to the plans.

After reading the proposal thoroughly we have reached the following conclusions.

- The provision is not being added for residents of the village but with the hope of attracting pupils from the new developments on Llantrisant road.
- There are 4 new primary schools being built through the various phases of the Plasdwr scheme to meet the education needs of the new development and its residents, the first of which opens on the same date as this proposed expansion.
- This will undoubtedly lead to a large increase in traffic at pickup and drop off times as there will be an additional 118 places at the school targeted at parents from outside the village. There will be a significant impact to air quality and pollution around the school during pickup and drop off times which seems to have not been considered.
- Parking will become a major issue as this will lead to around 100 extra vehicles needing to park at pickup and drop off times and with the added nursery provision this will be 3/4 times per day.
- This will have a knock-on effect on road safety and will create additional risks for the local children walking to school. There isn't sufficient parking to accommodate this proposal and people will undoubtedly park irresponsibly as a consequence.
- The proposed relocation of the surgery will also have an impact as it will result in the residents of the village attempting to access the proposed surgery in Rhydlafar competing with parents from out of the village attempting to get their children to Pentyrch primary school creating traffic misery for all through the lanes.
- There is no safe walking or cycling routes from these new developments to Pentyrch so all access will have to be by vehicle.
- The new dual medium 420 place Groeswen primary school and a 48-place nursery in the Plasdwr development are opening on the same date as this proposed expansion. Parents will be faced with a choice of battling the lanes to attend Pentyrch or alternatively sending their children to a new state of the art primary school and nursery with much better access.

2. Do you support the proposal to establish nursery provision at Pentyrch Primary School of 48

part-time places?

NO

Please explain why

If this proposal is successful, it will dramatically change how nursery provision is provided to the children of Pentyrch and not necessarily for the better. These are the changes parents would see if this proposal is approved.

- The existing nursery which has been in the village for over 40 years will cease to exist as it would not be financially viable to continue operation once a nursery for over 3-year-olds was available within the school as there is currently a mix of 2,3 and 4-year-olds who attend. Pentyrch Nursery has consistently provided high quality early years education as demonstrated by its numerous positive inspection reports from both ESTYN and CIW.
- All children over 3 years old who want a nursery place would have to attend 5 days per week as there is no flexibility for a school-based nursery to offer less days. This removes a parent's ability to select less days if they feel it isn't right for their child and their development or to suit other childcare commitments.
- There would be no provision for 2-year-olds to attend nursery within the village as the school provision will only take children from 3 meaning an average of 8 children aged 2 will miss out on the benefits of attending nursery and socialising with other children every year.
- An entirely new nursery will need to be built at the school as there is no current provision. This will require it to be fully equipped with equipment, resources and staff as well as the cost of the building itself. Nowhere in the document is there a cost benefit analysis comparing the cost to the council to fund the current nursery provision which is relatively low compared against the huge cost of creating and staffing a brand-new nursery along with its ongoing costs.
- Replacing the existing high quality private nursery provision with an unproven nursery that only excepts over 3's within the school that lacks flexibility is a backward step and will lead to another loss of amenities to the village.

#### 3. Are there any changes you think could improve these proposals?

Separate the two elements of the proposal to be considered independently to allow for flexibility of alternative options.

#### 4. Are there any alternative options you would like to suggest?

With regard to nursery provision only.

The existing private nursery could be relocated to the newly built nursery on the school site to continue to provide sessional childcare in the morning session. This would allow the school to provide the education element of the childcare offer in the afternoons.

- This would provide potentially all-day nursery for 3-year-olds and would maintain provision for 2-year-olds in the village. This would also have the benefit of introducing children to the school setting at the earliest possible opportunity. It would maintain the quality of provision from the current private provider with the newly established school nursery.
- This would provide a stronger link between the private nursery and the school and will also foster greater links with the wider community.
- A combination of private and school provision on one site would mean greater flexibility for parents in regards to their childcare needs.

- Relocating and accommodating the private nursery would mean no redundancies for the private provider.
- The public perception of the school cooperating with the current nursery to improve facilities available to the children of Pentyrch can only help the school's public image within the village.

This is a departure from the original proposal but would best meet the needs of Pentyrch. However, for this to be possible any new nursery building would have to meet the following criteria.

- Security of lease to the private provider.
- 2.8m² per child for capacity as per CIW guidelines
- 1 toilet and wash basin per 10 children capacity aged 2 and above
- Separate staff toilet facilities
- Access requirements are met
- Nappy changing facilities
- Separate consumable storage.
- Kitchen area with hatch access to main area.
- Space for a separate fridge
- The school holding sufficient insurance for 2-year-olds on the main premises separate to the private providers own insurance.
- Possibility of overflow room if capacity is met.
- Secure office / administration area.
- Dedicated wall space for nursery artwork.

Obviously, this suggestion would require detailed discussion and agreement from all parties to include some of the following issues.

- Legal agreements between the school / council and private provider.
- Decisions on any shared costs
- Handover process from the private nursery to the school for children attending all day
- Alignment of strategy between private nursery and school to provide complimentary learning outcomes and themes.